Downtown DC Public Realm Plan



WE ARE GOVERNMENT OF THE DISTRICT OF COLUMBIA DISTRICT BOWSER, MAYOR











Dear Washingtonians,

No matter where you live in the District, you and visitors alike have no doubt made memories in Downtown DC's iconic parks, communities, and streets. Whether on Pennsylvania Avenue, in Franklin Park, under the famous arch in Chinatown, or at Black Lives Matter Plaza, good public spaces reflect the District's culture and history and knit together Downtown DC's residences and office buildings with our world-renowned museums, theaters, restaurants, hotels, and offices.

To make Downtown DC a great place to live, play, work, and visit, we are working at harnessing one of our greatest assets – our public space. This **Downtown Public Realm Plan** identifies catalytic projects to reinvigorate our streets, sidewalks, plazas and parks with an eye towards elevating District arts, culture, entrepreneurs, and businesses, all while creating engaging experiences designed to draw people to Downtown DC. Imagine going to a festival, market, or

outdoor concert just steps from the Chinatown Arch or taking in a lush green boulevard as you travel from Washington Circle to City Center. Picture feeling at home as your family plays on Gallery Place/Chinatown's 8th Street NW or enjoying public art as you dine on Connecticut Avenue just blocks from The White House.

The **Downtown Public Realm Plan** complements related efforts to spur Downtown DC's Comeback including the Downtown Action Plan and the Gallery Place/Chinatown Task Force which are focused on opportunities to: attract businesses of all sizes; grow our tourism; and add 15,000 new residents to Downtown DC's neighborhoods by 2028. It will take all of us – government, businesses, and residents – working together to achieve our collective vision for Downtown DC.

Sincerely,

Muriel Bowser

Mayor, Washington, DC



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Executive Summary

The magnetic pull of Downtown should be readily apparent the moment You arrive — no matter who you are or how you get here.¹

Downtown should include **lush and leafy oases** — places to immerse in nature and find calm, all in the heart





one-of-a-kind public spaces

in Downtown DC



entrepreneurs should be on full display, from the street to the sidewalk to the storefront ³

Downtown should provide active public space, brimming with invitations for all ages and abilities to play and recreate.



Downtown's public spaces should be the most engaging canvas, stage, and gallery for arts and creativity in the region.⁵



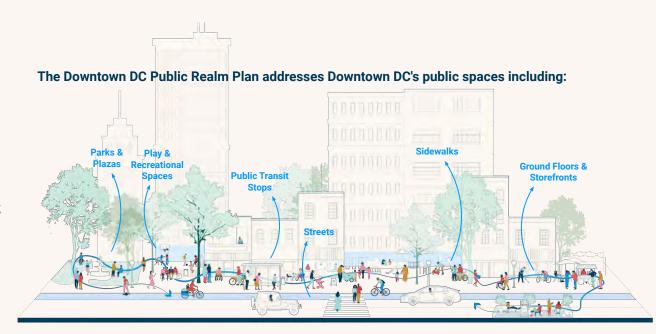


Xuhui Rumway Park, Shanghai
 Xuhui Rumway Park, Shanghai
 MoMENT Micro-Retail, San José
 Hiroshima Peace Memorial, Hiroshima
 Crown Fountain, Chicago
 Glowing Musical Seesaw, Montréal

Shaping the future of Downtown DC

The Downtown DC Public Realm Plan is a strategy for adapting and improving public spaces in Downtown DC. Urban design influences whether people spend time in a park, neighborhood, or city and how long they stay. The Downtown DC Public Realm Plan presents how urban design improvements can be a catalyst for a thriving Downtown—starting with the four projects outlined in the following pages.

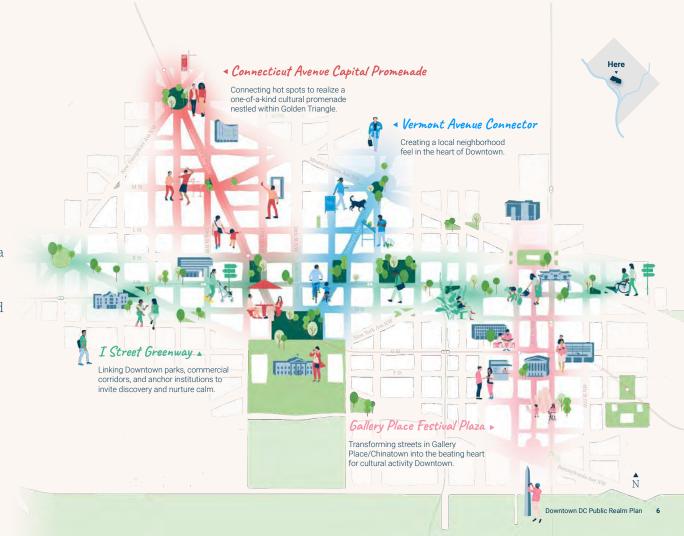
These projects will design and program streets, sidewalks, plazas and parks to support economic activity and attract people to stay throughout the day.



Downtown DC Public Realm Plan

Catalytic projects for Downtown DC

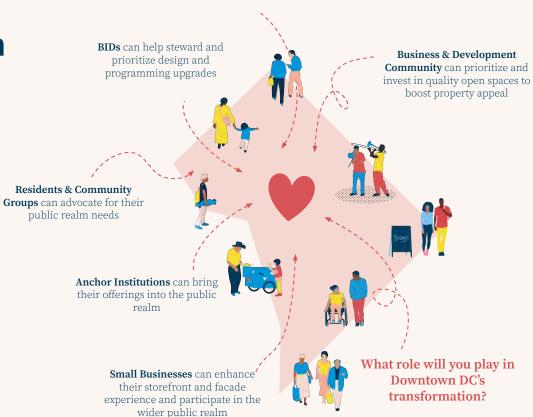
Four catalytic projects tee up future longer-term public space investments
Downtown. They demonstrate the potential of Downtown DC as more than a 9-to-5 business district. Each conceptual project is underpinned by tactical interventions and supporting policies and programs that advance the project vision, referred to as 'first moves.'



Government can support by rationalizing policy and coordination across levels and agencies

Inclusive transformation for Downtown

The Downtown DC Public Realm Plan is a call to action—a call that says streets are vital civic assets that must be the platforms for economic and social vitality in cities. No matter the role each of us plays in our cities, we all have a responsibility to ensure the spaces we move through can adapt to our new patterns of living and working—and in so doing, prepare us for a more vibrant and prosperous future.



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The Downtown DC Opportunity









The Downtown DC public realm of today



1 in 4 office jobs in the District are located in the Downtown Study Area, but workers have yet to return to work at full capacity with an average of 43% in-person office activity in 2023.

Some experiences beyond the 9-to-5 work day are on offer - the challenge is to maintain activity levels outside of programmed periods.



3,000 new Downtown housing units are in the pipeline from office-to-residential conversions

observations, 2x more people spent time in places with ample public seating, active people watching edges, and tranquil microenvironments.



Downtown is dominated by office buildings - 38% of walkshop participants tagged harsh facades and dull structures negatively.



1 Photo: GGN 2 Photo: Downtown DC BID

The Downtown DC Public Realm of tomorrow

The future of Downtown DC's streets, sidewalks, plazas and parks is vibrant, inclusive, and prosperous.



Vibrant

A public realm that **hums with life and activity** and attracts people to stay throughout the day, week, and year

In action, this looks like...

- → Ample public seating where people can see and be seen
- Partnerships with non-profits, small businesses, and property owners to fund and co-create programming
- Curated temporary and permanent programs and events that activate spaces at different times of day
- Activated ground floor spaces with retail, residences, public art, greenery, and food & beverage
- → Nightlife and entertainment venues as part of the strategy for around-the-clock activation and cultural life
- → A delightful natural environment Downtown



Inclusive

A public realm that is actively designed, programmed, and stewarded to invite all people and encourage them to interact

In action, this looks like...

- → Amenities that support basic needs, such as restrooms, water fountains, and seating
- → Amenities that are free or affordable
- → Universal design, securing access for people of all abilities
- → Programming for people of diverse ages and cultures
- → Active invitations to DC residents who live outside of Downtown, especially those who have in the past not had a reason to visit, felt like Downtown is theirs, or are separated from Downtown by geographic barriers
- → Social workers who can address behavioral health challenges in public spaces
- → Planning efforts that engaging people experiencing homelessness



Prosperous

A public realm that **creates and catalyzes economic opportunity** at a range of scales

In action, this looks like...

- Designated open spaces for small businesses and vendors
- → Foot traffic in a comfortable environment with shade trees and seating
- → "More creativity and less red tape" policies adapted to new shopping and working patterns
- Diversified everyday amenities that support walkability for residents and families like grocery stores and playgrounds
- → Varied, affordable cultural events and amenities to attract and retain talent and residents

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Catalytic Projects

Four catalytic projects to drive a more people-first Downtown









Gallery Place Festival Plaza

Why Here & Why Now?

- → A cultural center. With the National Portrait Gallery, Capital One Arena, the Martin Luther King, Jr. Library and more, the public realm in this area can weave these cultural institutions together.
- A public life magnet. In addition to strong institutions and cultural anchors, temporary events like markets drive occasional spikes in public life, demonstrating people will flock to the area with the right invitations.
- → **A strong built form.** Historic architecture, low-traffic streets, and quality pavers in places contribute to a strong design foundation.









A landmark mayoral investment of \$500 million in Capital One Arena as an entertainment and sports destination is on the table

Capital One Arena, a regional sports and entertainment hub, draws nearly 3 million guests annually.

Photo: Ricky Carioti for the Washington Post



A beating heart for cultural activity

Core Strategies

- 1. Transform F and G Streets between 7th and 9th Streets into a year-round market.
- Calm traffic on 8th Street to create a space for people and play.
- B. Partner with anchor institutions to activate the public realm.

Gallery Place Festival Plaza

First moves



Transform F and G Streets between 7th and 9th Streets into a year-round market.



Calm traffic on 8th Street to create a space for people and play.



Partner with anchor and cultural institutions to activate the public realm.



Establish a year-round outdoor market street along F and G Streets between 7th and 9th Streets—with more permanent market stalls and spillover seating. Initiate amending or creating supportive vending policy and create a tenanting strategy.



Create new public space and playscapes by partially closing 8th Street. Centering these spaces in the streetscape will improve visibility to visitors from points south, like Pennsylvania Avenue and the National Archives

← 16th Street Mall. Denver. CO





Embrace the steps! Steps surrounding the National Portrait Gallery are already a popular place to pause. Make them more comfortable to stop and stay in partnership with the Smithsonian.

Loungers by Atelier Steffen Kehrle,



Engage with play for all ages to extend seasons and hours of activity. Explore dynamic and interactive displays of light to create a festive glow and distinct draw Downtown.

Impulse Seesaws by Lateral Office,



Partner with Martin Luther King, Jr. Library and the National Portrait Gallery and other cultural institutions to bring everyday pop-up activities and exhibits to the street.

MuseumsOuartier → See appendix for detailed case

study and implementation plan

Read NYC Pop-up Program by Street Lab.



Plan activations in concert with major events at Capital One Arena, making Gallery Place Festival Plaza the natural place to stay after events.

McGregor Square adjacent to Coors Field,

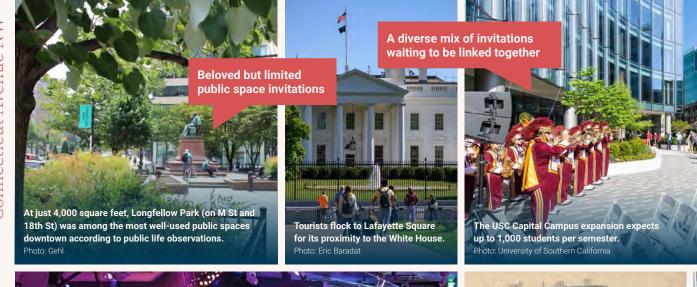
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Connecticut Avenue Capital Promenade

Why Here & Why Now?

- → A grand gateway into the historic core of Downtown. Connecticut Avenue is a wide, historically significant promenade that has become a less inviting environment for walking over time — but has potential to be a better connector of major public spaces like Lafayette and Farragut Squares.
- → A pair of parks punching above their weight. Longfellow Park and Farragut Square are magnets for public life in the area and have spaces and funding for upgrades or expansions.

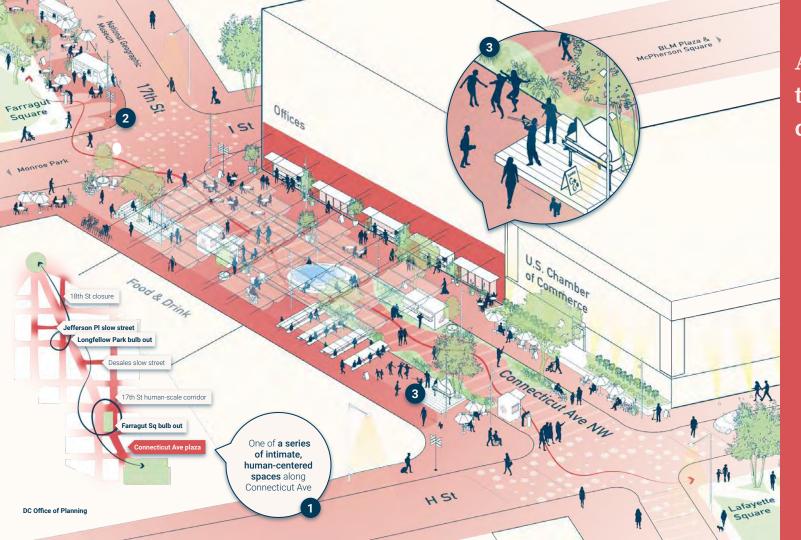








A downtown campus



A promenade to connect destinations

Core Strategies

- 1. Encourage and amplify around-the-clock activity.
- Unify Connecticut
 Avenue between
 Lafayette Park and
 Farragut Square.
- 3. Celebrate
 Longfellow Park
 as a place to linger
 and discover.

Connecticut Avenue Capital Promenade **First moves**



→ See appendix for detailed case study and implementation plan



Encourage and amplify around-the-clock activity.



Unify Connecticut Avenue between Lafayette Park and Farragut Square.



Celebrate Longfellow Park as a place to linger and discover.



Celebrate existing nightlife and dining activity by exploring regulatory options and removing barriers for businesses, vendors, and activation partners to spill into the sidewalk and street

- 6th Street, Austin, TX



Concentrating between the parks, visually define the Avenue with a signature public realm design scheme throughout, adding bold, playful pops of color in streetscape elements, shade structures, and wayfinding tools.

← Pink Balls by CCxA, Montréal, Canada



Expand Longfellow Park into 18th Street. Create public plazas in this and similar locations with shaded seating, playable features, and regular activation.

← Pod Plaza, Portland, OR



Create invitations for less busy times, exhibiting the avenue
monthly or weekly for slow street
programs and special events, such
as a Sunday closure, *OpenStreets DC* events, or other street festivals.

← OpenStreets DC on 7th Street NW



Deploy bulb-outs featuring art and greenery at key intersections and public spaces to create continuous space for seating, sidewalk dining, and vending. Initiate a feasibility study for long-term closure of Connecticut Avenue between the parks.



Invite people to discover key segments and offshoots. Create pedestrian or slow streets off of the avenue, prioritizing Jefferson Place, a narrow street just north of Longfellow Park.

Side street off of Bree Street, Cape Town,
 South Africa

← 14th and Meridian St NW, Washington DC

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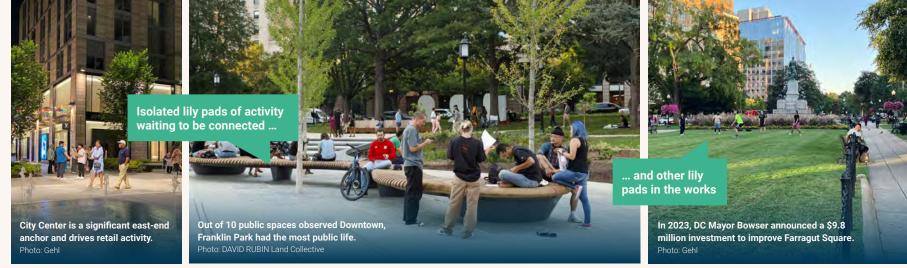
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I Street Greenway

Why Here & Why Now?

- → Isolated, but linked, green spaces. From flagship parks like Franklin to smaller pockets like Monroe, I Street touches nearly every major green space Downtown but could serve as a stronger east-west connector with more places to stop and linger along the way.
- → A typical DC office corridor. With a critical mass of employers and Metro stations along the corridor, I Street has the potential to green a sometimes grey office district and make working from the office an active experience.
- → Attractions that are unique to DC. Distinct destinations bridge I Street from east to west — George Washington University, Black Lives Matter Plaza, City Center, Chinatown — but lack intuitive connections to one another.











A greenway to discover nature and calm

Core Strategies

- Connect lily pads of activity with green pathways and gateways.
- 2. Use festive and functional installations to connect people to their environment.
- Engage tenants and buildings to green their ground floors and edges.

I Street Greenway

First moves



Connect lily pads of activity with green pathways and gateways.



Beginning between 14th and 18th Streets, transform I Street with walking-friendly streetscape improvements and abundant landscaping. Expand block by block over time.

← Passeig de San Joan, Barcelona, Spain



A gateway to green. Build on the Chinatown Park pilot led by DowntownDC BID and implement similar street closures on the opposite west end at Monroe Park. creating a pull into Downtown.

- Crossroads Pavement Mural Project in Chinatown, Washington DC



Use festive and functional installations to connect people to their environment.



Experiment with installations of soft natural elements. Inspired by DC's native landscape, mark Downtown DC as a place to encounter and experience nature.

 A Thousand Logs on Rue St. Catherine, Montréal, Canada



Introduce functional, green infrastructure elements. Convert parking and sidewalk space into bioswales that increase green space, reduce impervious surface, and manage stormwater runoff, building on the success of Golden Triangle BID's rain garden program.

← 19th Street Rain Gardens, Washington DC



→ See appendix for detailed case study and implementation plan



Engage tenants and property owners to green their ground floors and edges.



Green the edges. Introduce design regulations that require I Street tenants to provide a certain amount of sidewalk green space. This could include curbside planters and landscaped facades.

← 1 Hotel Central Park, New York, NY



Lobbies for all-season green.

Incentivize I Street tenants and building owners with underused lobby space to adopt and maintain indoor gardens, for instance, through a garden lobby program and competition.

The New York Times Headquarters, New

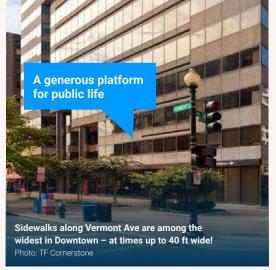
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Vermont Avenue Connector

Why Here & Why Now?

- → A shortcut from 14th Street to Downtown. Walking just 10 minutes along Vermont Avenue's wide sidewalks will take you from the residential areas by Thomas Circle to the historic and tourist-centric Lafayette Square.
- → An emerging downtown residential hub. This sub-area within Downtown already has housing and is primed for more with office conversions underway nearby.
- → Opportunity to diversify retail. With incoming housing, retail demand may shift in favor of neighborhood-supportive retail and amenities that can better activate the sidewalks in front of stores.



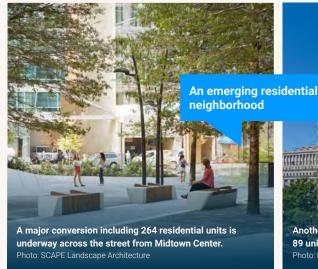




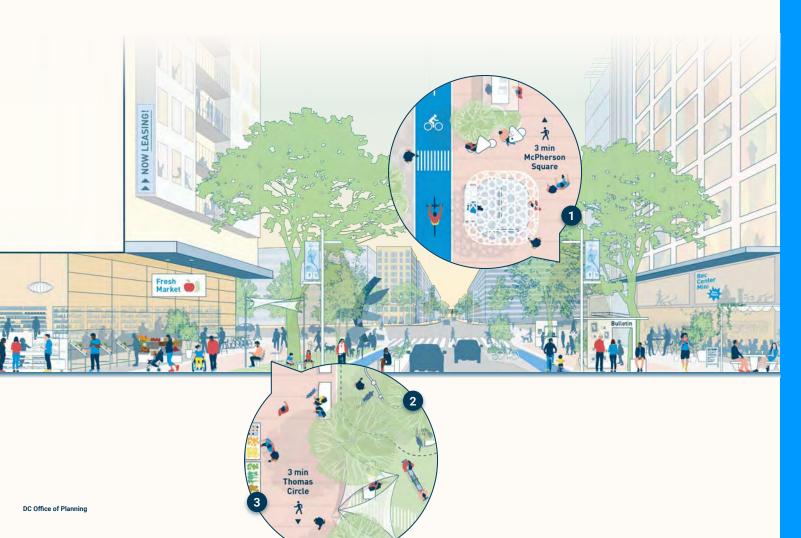
Ground floor storefronts surrounding McPherson Square have a vacancy rate of 28% and are ripe for residential amenities. Photo: LoonNet







Another conversion at 1010 Vermont Ave will include 89 units and 4,081 square feet of ground-floor retail. ²⁵ Photo: LoopNet



A local neighborhood feel in the heart of Downtown

Core Strategies

- 1. Create a neighborhood feel along a wide
- 2. Fill neighborhoodserving amenity
- 3. Initiate the Thomas Circle from a barrier to a

Vermont Avenue Connector

First moves



Create a neighborhood feel along a wide avenue.

Creatively occupy parking spaces from Thomas Circle to Lafayette Square with programmed spaces for people like streateries, bulb

and interactive art installations.

← South Congress Street, Austin, TX

outs, expanded sidewalk space,

Deploy a kit of neighborhood amenities that cater to residents, including places to gather, shaded seating areas, a pop-up sidewalk dog run, and playable features.

 Jemmy's Dog Run, Madison Square Park, New York, NY



Fill neighborhood-serving amenity gaps in form and function.



Create an incubation program for neighborhood-serving local businesses with an equity lens.

Consider mixing tenants in one storefront to extend hours of activity, such as a café and bar.

Grow Golden vacant storefronts activation program participants



Launch a shopfront design competition partnering businesses with local artists. Simultaneously, work to streamline streaterie funding and regulations to make it easier for existing businesses to spill onto the wide sidewalk.

 \leftarrow **Engaging facade**, Barcelona, Spain



Union Square, New York City

→ See appendix for detailed case study and implementation plan



Initiate the conversion of Thomas Circle from a barrier to a connector.



Create a more intuitive and comfortable pedestrian connection from 14th St to Vermont Ave using artistic and functional shade structures and/or a sidewalk mural that playfully establishes connection.

← Transit Plaza Canopy, Los Angeles, CA



Initiate a study of Thomas Circle to devise long-term mobility

planning and design solutions to improve walkability and connections between Downtown and residential areas to the north.

 Place de la Nation pedestrian-friendly redesign, Paris, France

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Bringing It All Together



Shaping the future of Downtown DC

In addition to the 4 catalytic projects in the Downtown Public Realm Plan, parallel planning efforts are advancing a unified Downtown experience.



Ideas for action across Downtown

The right mix of strategies, partnerships and policy improvements will maximize the impact of catalytic projects.

Streamline regulation for public space permitting

- → Identify a Downtown public realm liaison who can assist BIDs, Events DC, Destination DC, and other entities that activate and provide programming for public spaces.
- Support outdoor festivals, events, and convention spaces within Downtown either through a predefined outdoor event space with over-the-counter permits.
- Streamline the process for expanding retail and activation opportunities in sidewalks and flex zones with the District Department of Transportation and the Department of Licensing and Consumer Protection.

Work with property owners and other stakeholders to activate and improve the ground floor experience

- → Further explore opportunities for temporary or longer-term activation of vacant storefronts with Department of Parks & Recreation for small-scale recreation centers, with Office of the State Superintendent for Education and Deputy Mayor of Education for education space or day care centers, with Department of Small & Local Business Development for pop-up retail, with DC Commission on Arts and Humanities for pop-up art and exhibitions, with Department of Licensing and Consumer Protection and DC Health for small food businesses.
- Work with museums, galleries, and theaters to create a permitting mechanism for 'cultural sidewalk cafes' that allow for display exhibits or performances in small spaces.
- → Develop an **open lobby activation program** to provide privately owned public space indoors.
- → Apply Office to Residential Conversion Streetscape Guidelines to new projects in downtown.
- → Explore design standards and options for **restrooms**, **seating**, **and lighting** Downtown.
- → Work with WMATA to activate **metro station plazas** in Downtown.

Capitalize on major opportunities for federal-local collaboration

- → Continue work with the General Services Administration and National Park Service to improve existing and create new plazas and public spaces in and around federal properties and parks.
- → Partner with the National Capital Planning Commission to design temporary activations for public spaces along Pennsylvania Avenue that support the visioning and design process that is underway for the avenue.

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Downtown DC Public Realm Plan

Advancing the first moves

Preliminary cost estimates indicate that the first moves could be achieved with:

- \$750,000 to \$1 million for Gallery
 Place Festival Plaza, Connecticut
 Avenue Capital Promenade, and I
 Street Greenway through grants to
 organizations for the purchase of
 materials and infrastructure, and to
 cover event permit fees.
- \$500,000 to \$750,000 for Vermont Avenue Connector through grants for infrastructure, neighborhood-serving amenities, and to support small businesses.¹

FIRST MOVES CORE STAKEHOLDERS

Gallery Place Festival Plaza

- Transform F and G Streets between 7th and 9th Streets into a year-round market.
- 2. Calm traffic on 8th Street to create a space for people and play.
- 3. Partner with anchor institutions to activate the public realm.

OP; DC Department of Transportation (DDOT); Deputy Mayor for Planning and Economic Development (DMPED); Mayor's Office of Nightlife and Culture; DowntownDC BID; Neighboring Tenants and Property Owners (e.g., Martin Luther King, Jr. Library; National Capital Planning Commission (NCPC); Local organizations (e.g., market organizers, food growers); Artists, designers, fabricators

Connecticut Avenue Capital Promenade

- 1. Encourage and amplify around-the-clock activity.
- 2. Unify Connecticut Avenue between Lafayette Park and Farragut Square.
- 3. Celebrate Longfellow Park as a place to linger and discover.

OP; DDOT; Mayor's Office of Nightlife and Culture; Golden Triangle BID; DC Commission of Arts & Humanities (CAH); DC Commission of Fine Arts (CFA); Tenants and Property Owners (e.g., small businesses, restaurants, retailers, artists, non-profits.); Local residents, students, office workers; Artists, designers, fabricators

I Street Greenway

- 1. Connect lily pads of activity with green pathways and gateways.
- Use festive and functional installations to connect people to their environment.
- 3. Engage tenants and property owners to green their ground floors and edges.

National Park Service (NPS); DC Department of Parks and Recreation (DPR); DC Department of Energy and Environment (DOEE); DC Department of Public Works (DPW); DDOT; OP; Golden Triangle BID; DowntownDC BID; Tenants and property owners; Artists, designers, fabricators, biodiversity experts

Vermont Avenue Connector

- 1. Create a neighborhood feel along a wide avenue.
- 2. Fill neighborhood-serving amenity gaps in form and function.
- 3. Initiate the conversion of Thomas Circle from a barrier to a connector.

Department of Housing and Community Development (DHCD); DC Dept. of Small and Local Business Development (DSLBD); DDOT; OP; DowntownDC BID; Existing and aspiring small businesses and tenants; Artists, designers, fabricators; Faith Communities

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^{1.} Cost estimates are informed by precedent projects in other U.S. and Canadian cities in 2022-2023 and account for inflation/volatility (10%) and contingency (20%).

Overview of process & method

The Office of Planning used a mix of methods to develop the Downtown DC Public Realm Plan. In addition to engaging a wide group of stakeholders, the team prioritized community voices in its planning process to ensure the public realm is designed to fulfill people's vision for Downtown DC, especially those who have historically not had a say in how their spaces are shaped.





Understanding

Took stock of various



Visionina



Planning

alongside foundational



Demonstrating

paying the way for This effort will also be Downtown DC Action Plan

Completion

Realm Plan

February 2024

April 2023

Methods

Interactive Community Walkshops



Interactive Working Group Sessions





Public Life Snapshot



Interviews



Retail Dynamics



Business & Development Community Engagement





Walking Tours with Downtown





METAL GOVERNMENT OF THE DISTRICT OF COLUMBIA MAYOR

Working Group













Consultant Team

Gehl

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JS&A



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Appendices

Implementation Plan

Global Case Studies

Current Conditions & Best Practice Reports:

- + Existing Conditions Memo
 - + Economic Development Findings
 - + Retail Environment Findings
 - + Spatial Analysis Findings
- + Public Life Snapshot Findings

Engagement Reports:

- + Eye Level City Walkshop Findings
- + DCOP Interview Engagement Themes

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